

## Message Text

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PAGE 01 STATE 041499  
ORIGIN SNM-05

INFO OCT-01 ARA-10 EUR-12 NEA-10 IO-13 ISO-00 NSC-05  
DEAE-00 CIAE-00 INR-10 JUSE-00 NSAE-00 CTME-00  
TRSE-00 USIA-06 OES-07 OMB-01 AGRE-00 ACDA-12  
AID-05 DODE-00 PM-05 H-01 L-03 PA-01 SP-02 SS-15  
/124 R

DRAFTED BY S/NM:MLCHESHES:OSD  
APPROVED BY S/NM:JHLINNE MANN  
NEA/PAB:MHORNBLOW  
WHITE HOUSE:CO'KEEFFE  
-----060021 170931Z /23

R 162124Z PEB 78  
FM SECSTATE WASHDC  
TO AMEMBASSY KABUL  
INFO USMISSION GENEVA  
AMEMBASSY MEXICO  
AMEMBASSY PARIS  
AMEMBASSY ISLAMABAD

C O N F I D E N T I A L STATE 041499

E.O. 11652: GDS

TAGS: SNAR, AF

SUBJECT:DISCUSSION WITH AFGHAN NARCOTICS COORDINATOR  
MAROOFI

REF: (A) KABUL 986, (B) STATE 32930

SUMMARY: FOLLOWING SUMMARIZES DISCUSSIONS WITH MAROOFI  
DURING HIS CALLS IN WASHINGTON, WITH THE MEXICAN ATTORNEY  
GENERAL, AS WELL AS WITH DEPARTMENT ESCORT DURING OTHER  
PHASES OF TRIP. IN WASHINGTON, MAROOFI AND AMBASSADOR  
KARIM WERE TOLD THAT USG EXPECTS MORE FORCEFUL ACTION BY  
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GOA. IN RESPONSE, AMBASSADOR KARIM ANNOUNCED DURING A  
MEETING AT WHITE HOUSE THAT HE WOULD PRESENT A "BOLD, NEW  
PROPOSAL" AT A LUNCHEON WHICH HE WAS HOSTING TWO DAYS  
THEREAFTER. AT THIS LUNCHEON ONLY PROPOSAL KARIM MADE WAS  
THAT WE SHOULD ATTEMPT TO HAVE VISIT OF PRESIDENT DAOUD  
EXPEDITED. WE BELIEVE KARIM WISHES TO HAVE DAOUD ASSURE

THE PRESIDENT THAT AFGHANISTAN IS DOING ALL IT CAN TO CONTROL THE NARCOTICS SITUATION. END SUMMARY.

1. IN ALL MEETINGS, MAROOFI WAS PUSHED FOR GREATER ACTION ON PART OF GOA TO CONTROL PRODUCTION AND PREVENT EXPANSION OF OPIUM CROP. O'KEEFFE AT WHITE HOUSE WAS PARTICULARLY HARDHITTING, BASING HIS REMARKS ON HIS NEED TO CONVINCE OUR

PRESIDENT THAT AFGHANISTAN IS DOING ALL THAT IS POSSIBLE. AFGHAN PERFORMANCE TO DATE, O'KEEFFE SAID, DID NOT ENABLE HIM TO DO SO. MAROOFI PLEADED FOR U.S. ASSISTANCE AND RESOURCES. O'KEEFFE ASSURED HIM THAT ONCE AFGHANISTAN'S STATED COMMITMENT WAS SATISFACTORILY TRANSLATED INTO A PROGRAM OF ACTION, HE WOULD DO WHAT WAS NECESSARY TO OBTAIN THE U.S. RESOURCES NEEDED. IT WAS AT THIS POINT THAT AMBASSADOR KARIM HELD OUT PROSPECT OF A "BOLD, NEW PROPOSAL". KARIM'S ONLY PROPOSAL WAS TO ASK THAT DAOUD VISIT BE EXPEDITED.

2. MAROOFI INSISTED THAT AFGHAN GOVERNMENT COULD ONLY TAKE ACTION AGAINST OPIUM CULTIVATION IN THOSE AREAS WHERE DEVELOPMENT IS TAKING PLACE. HE REITERATED AFGHANISTAN'S CONCERN FOR THE SMALL FARMERS WHO GROW THE PLANT. IN ANSWER TO A SUGGESTION THAT PERHAPS THE GOA COULD TAKE ENFORCEMENT ACTION AGAINST LARGER LANDHOLDINGS ON WHICH POPPIES ARE GROWN, HE DENIED THAT CULTIVATION TAKES PLACE ON ANY BUT VERY SMALL PLOTS.

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3. MAROOFI APPEARS OBSESSED WITH AFGHANISTAN'S ABILITY TO SELL SEIZED OPIUM, WHICH HE SEEMED TO REGARD AS AN IMPORTANT SOURCE OF REVENUE. HE WAS RATHER SURPRISED TO LEARN THAT NEITHER MEXICO NOR THE U.S. SELLS SEIZED OPIUM. (COMMENT: IN OUR VIEW, THIS MAY BE A DISINCENTIVE TO CUTTING BACK CULTIVATION.) MAROOFI WAS ALSO URGED TO HAVE THE GOA DEVOTE THE INCOME FROM OPIUM SALES TO NARCOTICS CONTROL PROGRAMS. HE CLAIMED THIS WAS A BUREAUCRATIC IMPOSSIBILITY.

4. WITH REGARD TO THE DEA MANDATE (PARA 1C OF REF A), BOTH MAROOFI AND SAIC HURLEY AGREED THAT IT WAS A MERE TECHNICALITY WHICH WILL BE RESOLVED TO OUR SATISFACTION UPON THE FORMER'S RETURN TO KABUL.

5. MAROOFI WAS ALSO URGED TO TAKE STEPS NECESSARY TO MOVE ON OBTAINING AN AERIAL SURVEY OF POPPY CULTIVATION, PERHAPS THROUGH THE U.N. HE WAS NONCOMMITTAL.

6. MAROOFI SOUGHT U.S. SUPPORT FOR IMPLEMENTATION OF THE

BAGGOTT REPORT ON CONTROL OF THE AFGHAN/IRANIAN BORDER. AFTER HAVING SEEN OPERATIONS ALONG THE MEXICAN/U.S. BORDER, WITH USE OF HIGHLY SOPHISTICATED EQUIPMENT AND ONLY LIMITED RESULTS, MAROOFI SEEMS PREPARED FOR OUR REJECTION OF THE PROJECT AS NOT BEING THE ANSWER TO THE PROBLEM.

7. MAROOFI SOUGHT U.S. ASSISTANCE IN A NUMBER OF AREAS

INCLU"ING TR;INING, EQUIPMENT, AND REHABILITATION. CUSTOMS AND DEA ARE PREPARING RESPONSES TO HIS TRAINING REQUESTS. ON THE EQUIPMENT AND OTHER HELP, MAROOFI THOUGHT WE COULD SIMPLY PREPARE A LIST OF WHAT WE ARE PREPARED TO OFFER. OUR BUREAUCRATIC REQUIREMENTS WERE EXPLAINED TO HIM, AS WAS THE NEED FOR A RATIONAL PROGRAM. CONFIDENTIAL

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HE FINALLY CAME TO UNDERSTAND THAT WE WOULD REQUIRE AN AGREEMENT ON THE USE TO BE MADE OF ANY US-SUPPLIED EQUIPMENT. MAROOFI GAVE AS HIS PRINCIPAL REASON FOR WISHING ASSISTANCE TO BE CHanneLED THROUGH UN ENABLING UNFDAC TO USE OUR CONTRIBUTION TO SOLICIT FUNDS FROM OTHER POTENTIAL DONORS. THE ONLY QUALM HE INDICATED REGARDING A BILATERAL AGREEMENT WAS THAT AFGHANISTAN NOT BE ASKED TO COMMIT ITSELF TO AN UNDERTAKING IT CANNOT FULFILL (I.E., OPIUM ERADICATION).

8. BEFORE HIS WASHINGTON MEETINGS, MAROOFI HAD THE OPPORTUNITY TO MEET WITH OSCAR FLORES, THE ATTORNEY GENERAL OF MEXICO. THE LEAD-OFF QUESTION FROM FLORES, AS WELL AS ALL OTHER MEXICAN OFFICIALS HE MET DURING HIS TWO AND ONE-HALF DAY VISIT, WAS HOW DOES AFGHANISTAN ERADICATE ITS POPPIES. WHEN FLORES WAS TOLD THAT THERE IS NO ERADICATION PROGRAM, HE LAUNCHED INTO MAROOFI BUT EVENTUALLY BACKED OFF, NOTING THAT EACH COUNTRY HAS ITS OWN PROBLEMS. VANCE

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